

Murray City Municipal Council Chambers Murray City, Utah

The Municipal Council of Murray City, Utah, met on Tuesday, the 18th day of April 2006 at 6:30 p.m., for a meeting held in the Murray City Council Chambers, 5025 South State Street, Murray, Utah.

Roll Call consisted of the following:

Krista Dunn,	Council Chair - conducted
Pat Griffiths,	Council Member
Robbie Robertson,	Council Member
Jim Brass,	Council Member
Jeff Dredge,	Council Member - Excused

Other who attended:

Daniel Snarr,	Mayor
Jan Wells,	Chief of Staff
Rondi Knowton-Jeffries,	Mayor's Staff
Frank Nakamura,	City Attorney
Shannon Huff Jacobs,	Council Director
Carol Heales,	City Recorder
Phil Markham,	Deputy Director, Public Services
Danny Astill,	Water Superintendent
Craig Burnett,	Deputy Chief of Police
Aaron Rosen,	Police Department
Larry Zimmer,	Police Department
Jeff Maglish,	Police Department
Deven Higgins,	Police Department
David Larsen,	MIS
Gil Rodriguez,	Fire Chief
Ron Koller,	Treasurer
Dan Barr,	Library Director
Don Whetzel,	Finance Director
Dale Whittle,	Human Resource Director
Keith Snarr,	Economic Development Director
Gary Merrill,	Power Department General Manager
Jim Hendrickson,	Shade Tree & Beautification Committee
Scott Baker,	Chamber of Commerce
Cathy McKittrick,	Salt Lake Tribune
Murray Citizens	
Boy Scouts,	Troop #892
	Troop #485
	Troop #196
	Troop 696

Ms. Dunn conducted the meeting

A. OPENING CEREMONIES

1. Pledge of Allegiance

Brad Brockbank, Boy Scouts Troop #696

Ms. Dunn noted it is traditional in our City Council Meetings, to recognize the Scouts & Leaders. Ms. Dunn had each Scout introduce themselves and let the Council know what troop they were from and the merit badges they were working on.

2. Approval of Minutes

March 28, 2006 & April 4, 2006

Ms. Griffiths made a motion to approve minutes of March 28, 2006 with corrections.

Mr. Brass 2nd the motion.

All ayes.

Ms. Griffiths made a motion to approve minutes of April 4, 2006 with corrections.

Mr. Robertson 2nd the motion.

All ayes.

3. Special Recognition(s)

- a. Presentation by the Utah Council for Crime Prevention, D.A.R.E., Utah, recognizing the Murray City Police Department as the ***D.A.R.E. Agency for 2005.***

Presentation: Mike Milne

Mr. Milne noted he was here to honor the Murray Police Department as the ***D.A.R.E. Agency for 2005.*** Mr. Milne said he often gets asked is D.A.R.E. still part of the curriculum in Utah? Mr. Milne is proud to report that it is. There are more than 150 officers statewide, and in 2005 they taught more than 70,000 kids the dangers of drug abuse.

The new D.A.R.E. curriculum is going great. As you know, there are some D.A.R.E. graduates in the crowd tonight, and they stand for Drug Abuse Resistance Education. The latest revision of the curriculum, it has a new acronym, **Define** the problem, **Access** your choice, **Respond**, or take action and **Evaluate** those choices. It works for anything in life that these kids might face. This is what these valuable officers are teaching every day in Murray schools.

Mr. Milne continued, he is here because of Officer Larry Zimmer. He was voted the *D.A.R.E. Officer of the Year*, one of 2 in the State of Utah for 2005. Mr. Mill broke out Officer Zimmer's file and read up on him. For his nomination really speaks to the whole message of community policing. He lives in the community, and he is quick to respond to other officer's needs. It reminded Mr. Milne of the *Bobbie's* back in England, when crime prevention was a new concept, he is truly committed to his job.

By virtue of Officer Zimmer winning, Murray has been given this award. The City supports the state wide program by giving two of their officers two weeks during the summer to teach other officers in the State how to become D.A.R.E Officers. It is no small fee to go through that training, and we are appreciative to the Police Department and to the City for them helping us.

Mr. Milne presented the Award to Deputy Chief Craig Burnett.

Ms. Dunn and the Council really do appreciate our Police Department. Ms. Dunn sees the D.A.R.E. Officers in the schools every day. Not only does the Council appreciate them, but the kids appreciate them as well as their parents. Thank you for a fine job that you do for us.

- b. Consider a Joint Resolution of the Mayor and Municipal Council of Murray City, Utah declaring Friday, **April 28, 2006 as *Arbor Day***.

Ms. Dunn read the Joint Resolution.

Ms. Griffiths made a motion to approve Joint Resolution.

Mr. Brass 2nd the motion.

Call Vote Recorded by Mr. Heales.

AYE/NAY

A Mr. Robertson
A Mr. Brass
A Ms. Griffiths
A Ms. Dunn

Motion passed 4-0

Mayor Snarr presented the Joint Resolution to Jim Hendricksen, Chairman of the Shade Tree and Beautification Committee.

Mr. Hendricksen noted it is Murray City's 29th year as Tree City USA.

Ms. Dunn thanked Mr. Hendricksen for all his work and appreciates all of the Commission and the work they go to put this on every year, it is really a nice program.

Ms. Griffiths noted, the Rotary Club under the Chairmanship of Phil Markham, on the 8th of April, planted 47 trees along the Parkway. All those things make our City more beautiful.

B. CITIZEN COMMENTS (Comments are limited to 3 minutes unless otherwise approved by the Council.)

None.

1. Presentation and Public Comment on the Murray City Drinking Water System.

Staff Presentors: Phil Markham, Deputy Director, Public Services
Danny Astill, Water Superintendent

Mr. Markham noted it is a pleasure to be here again, they get the opportunity twice a year to address the Council on Water and Sewer issues and they feel very fortunate to be able to do that.

Mr. Markham said they will be looking at broad overviews of the operations in the Water Department and a financial overview. The Water Department commissioned a light rate study just to have to have a review of our rates and look at the financial system; show you a retail summary in terms of quantities of water; water costs; how the system sells and resulting financial situations' stacks up. Also, it is important to show our cost per capita to let our citizens know they are getting good value for the dollar that they pay for for their water system.

Mr. Markham continued, they have been talking for the last couple of years about a water meter replacement program. They want to continue to discuss that the Council. They want to continue to pursue it to find out more information about it and want to share that with you tonight. We will share our projects in addition to Vine Street; we will show some data on well production and McGhie Springs.

Mr. Markham stated:

Retail System

Average use in gallons per connections, in a 12-month period.....693 per day

Average Water bill for one year.....\$440.00

Average bill for one month.....\$ 37.00

Average use in acre fee per connection for a 12-month period.....\$ 0.78

Cost per Acre Foot

Total Water \$8,867.05 per acre foot

Cost for Water \$1,012,650.00 production/supply

Cost of Water (per acre foot) \$232.22

Based on using almost an acre foot per household, you can see that it cost twice as much to purchase the water as it does to produce it (deliver & maintain the system.)

In 2000 more than 3 Million gallons of water was pumped and sold that. It did start to go down and it has leveled off. In 2005 the production was 2,532,283.440 and Mr. Markham feels they have reached the best part of their water conservation. Murray is far below the state average of water conservation. The goal has been met and they have had to revise in the rate productions in the future, the amount of water conservation they have had, because it affects the bottom with the revenue. If the people are not using water our revenue is dropping, so they have to structure their rates accordingly to insure the financial stability of the department. Where they have reached plateaus in 2003-2005, it gives them an excellent model with which to base their costs on and run the department.

Per Capita Water Use

They will continue to be involved with Jordan Valley Water Conservancy District. It is nice to be able to ride their coattails so to speak on a lot of the information that they can provide. Murray City does participate on limited financial basis as a partner with them in some conservation programs, even though we do not participate in the district for purchase of water. They view Murray City as a full member.

Water Rates

Mr. Markham noted they projected out the water rates because this fall is the final year of the 5-year rate scale that was approved. It has worked out very well. They asked the consultants to project out again for another five years. The 2005/2006 amount is already in effect and is in the worked. By looking at minimal percentages, we can maintain physical liability of the program and insure that we are going to have a stable water supply and delivery system for the next five years.

As the Council is looking at budgets, you know that percentages and real costs sometimes get very confusing, that is why they have included the effect of the average water bill per month. They are minimal increases and they have tried to keep this at a balanced level, where they will maintain the water system and they are taking care of any unforeseen situations that may arise.

Sewer Rates

Mr. Markham noted they also used the same philosophy to look at the Sewer Rates as well. Both rate schedules are up and in the final year. This is a little more stable in terms of the percentage that we will be recommending you look at, but they will have more in depth information as far this and see how it affects the average sewer bill for the next five years.

Mr. Markham feels very good about the situation with Sewer Rates. They are in a very stable environment now Central Valley, with all of the bonding which has taken place. Mr. Markham doesn't see any large expensive projects coming down the pipe at Central Valley and that should allow us to stabilize these rates for quite sometime.

Water Meter Replacement

Mr. Markham said they are in the process of evaluating and testing the City's water meters to see how cross section of the meters are performing. There are water meters in the system that are 20 years old up to brand new. It is important that they have a good cross section to look at, so that they can determine just how much water they are losing and how much revenue they are losing as well. That will give them an idea of the payback of installing new meters and how much money to spend on these new meters, whether they want to go with the radio read,

or the touch read technology. There is a lot of new technology out there that they will be looking at. The ramifications are quite large, not only from a revenue standpoint but from a manpower standpoint as well. Efficiency allows them to do water audits of their system overnight and they can do extensive monitoring of the system, so they can see how its performing, how it is handling peak loads, etc. We are excited about this option in the future.

PROJECT UPDATES - Danny Astill

Vine Street

Mr. Astill noted the water line was completed in November; the final landscape restoration is being completed now; the sewer line got completed in March and there is still one patch that the contractor has to come back and do. The irrigation line is being done. After all is done, the overlay will be finished.

Mr. Astill said the City owns a well on Butler Hill and the hill is sluffing off so they need to go build some retaining walls. A gentleman call and said there were rocks coming down into his yard and scaring his kids. They went to inspect the situation, and the rocks were coming down. Half the fence of a 6-foot fence is buried. Sometimes in May or June, when the rain has stopped, they will fix that.

They are still working on their System Security. There were some interesting things take places with some vandalism and some other concerns they had with their system. They hadn't planned on doing the intrusion alarms this fiscal year, but because of those concerns they went ahead and used some maintenance money and put those Intrusion Alarms in. They are working on the programing of those right now, so that they show up on their SCADA system. They felt that was a high priority. There are a few more they have to do at the Springs, but they got the higher priority ones done for now.

Mr. Astill continued, they are still going to be working on the Booster Landscaping. They have been working on that slowly, but surely each year.

They finishing the SCADA connection with the UTOPIA system. Those connections are actually being worked on right now, and in connection with what the Power Department does for them as well. That is coming along really well and by the middle of May they should be able to cross over to the new system which be a great thing for the Water and Sewer Department.

Mr. Astill noted:

UPCOMING PROJECTS

- Water Line from Vine to 48th South
- Kenwood Drive
- Avalon
- Anderson Avenue (Green St. To 7th West)
- 120 to 150 West off of 5755 South
- Oakmont Drive
- 610 West from 59th South to 6025 South
- Jones Court & Myrtle Avenue

Snow Pack Totals

Mr. Astill noted there are 3 locations in the Cottonwood Canyons that affect deep water well aquifers and somewhat help us gauge how well our springs are produce water.

- **Alta Central** - as of April 1st the snow pack was higher than they were in 1984. With the recent storms there is enough there to be of concern if it all comes down at one time.
- **Brighton Cabin** - as of April 1st the snow pack was higher than they were not quite as high as 1984. With the recent storms there is enough there to be on concern if it all comes down at one time.
- **McGhie Springs** - it is rising and we have not seen the early run off yet.
- **West Sid Wells** - Several of the West Side Wells have recharged a little bit and some have flatted off. What we see happening is the closer you get to the Jordan River Basin, the deeper the water, because there are more wells being heavily drawn on in that area.
- **East Side Wells** - Every well is recharged.

Mr. Astill noted an article in the paper about American Fork outgrowing its water supply. Murray City's goal is to keep up with regulations, because that does affect us in our ability to provide drinking water. Arsenic regulations are being promagated now. We also make sure we know what the conditions are of our system is as well, what lines need to be replaced and stay on top of those and what pumps, what wells are doing and the level of the wells all the time, and we are not pulling too much sand out of them, not pumping them too hard and making sure.

We are doing a log of planning and are trying to stay ahead of this and we are using consultants to help us manage this as well. We are coming to stake holders and the Mayor and the Council and invite people to meeting like this if there are questions that come along. It is important for everyone to be involved so that we know that when decisions have to be made everybody is going to win for the situation and Mr. Markham and Mr. Astill believes they had done a good job with that.

In 1999 when they got the Master Plan, what the maximum demand day was, was 27.9 gallons for the day. We only had the capacity at that time to deliver 27.3 and we relied heavily on our reservoirs to make up the difference. Projected out, they were looking at 36.3 million per day if they kept at that pace. They did a couple of things, they knew they would have to find water somewhere and they knew they would have to change the thinking as well and conservation was going to play a big part in this.

Mr. Astill continued, they started a new education program, the Mayor helped out, the Council helped out, everybody was brought into conservation and it made a huge difference. The City went from 27.8 million day demand to 27.3 with the efforts of what we were doing and what we did with the wells and new reservoir a brand-new well that they were able to attain. Their ability to supply is now 32.3 million gallons per day. They are well above the 130% safety margin at this point in time. They estimated out 30 years and they can only come up with stretching at the demand of 25 million gallons per day if we lose conservation. If we stay on that track, we will be below the 25 million gallons per day demand. Mr. Astill said, we are where we need to be.

Mr. Astill wanted to thank the Mayor and Council for the support for everything that they have done. We find that very valuable to us and hope that you do in our behalf as well.

Ms. Dunn thanked Mr. Markham and Mr. Astill for the work they have done to put this presentation together for us and for the work they do for the City as well as Doug Hill. What we are most appreciative of is "they know every step of the way what the plan is for the next five years and they know what the increases will be." It is much easier for all of us as residents to accept a 3 or 4% increase than a 40 or 50%. We appreciate all you do for us. We are also appreciative to the residents for their conservation efforts. It has made a huge tremendous difference in our ability to supply enough water for the residents.

Ms. Griffiths noted Ms. Dunn expressed her thoughts exactly. Murray City is so fortunate to have the progressive leaders which we have in each of you men. Ms. Griffith also appreciates the citizens for cooperating in the conservation effort. These increases which have been planned incrementally are so much more valitable than waiting for a long time and then having a huge increase needed.

C. CONSENT AGENDA

1. Consider confirmation of the Mayor's appointment of Galen V. Campbell as an at-large member of the Arts Advisory Board to complete the unexpired term of Marsha Burnside which expires on January 15, 2008.
2. Consider confirmation of the Mayor's appointment of Doris J. King as a Public/Private Organization representative to the Disability Resource Advisory Board for a term expiring October 1, 2008.

Mr. Brass made a motion to approve the two appointments.

Mr. Robertson 2nd the motion.

Call Vote Recorded by Mr. Heales.

AYE/NAY

 A Mr. Robertson
 A Mr. Brass
 A Ms. Griffiths
 A Ms. Dunn

Motion passed 4-0

D. PUBLIC HEARING(S)

PUBLIC HEARING #0613

6:40 p.m.

**Consider a Resolution providing
monetary assistance to non-profit
entities pursuant to
Utah Code Annotated Section 10-8-2.**

- a. Staff and sponsor presentations, public comment and discussion prior to Council action on the following matter:

Consider a Resolution providing monetary assistance to non-profit entities pursuant to Utah Code Annotated Section 10-8-2.

Staff Presenter: Dale Whittle, Human Resources Director

Mr. Whittle thanked the Council for their support in working with the Disability Advisory Board.

Every year the Board has \$2,000 that they are able to use in help non-profit organizations who work with the disabled in providing support and services. This year the Board came up with five (5) agencies for recommendations for the Council.

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|----|--------------------------------|--|-------|
| 1. | LINKS | Advisory & Program for Respite Care | \$400 |
| 2. | Jones Court | Kitchen - Dishwasher | \$900 |
| 3. | Ability Foundation | Enabling Devices & Equipment | \$300 |
| 4. | Murray Adult Transition | Software for students | \$300 |
| 5. | Work Activity Center | Arts & Crafts Supplies for disabled adults | \$100 |

PUBLIC COMMENTS

None

PUBLIC HEARING CLOSED

- b. Council consideration of the above matter to follow Public Hearing.

Mr. Robertson made a motion to approve resolution.

Ms. Griffiths 2nd the motion

Call Vote Recorded by Mr. Heales.

AYE/NAY

A Mr. Robertson
A Mr. Brass
A Ms. Griffiths
A Ms. Dunn

Motion passed 4-0

E UNFINISHED BUSINESS

None scheduled.

F. NEW BUSINESS

1. Consider a Resolution Acknowledging receipt of the Fiscal Year 2006-2007 Tentative Budget from the Mayor and the Budget Officer, and referring the Tentative Budget for review and consideration of the Budget and Finance Committee of the Murray City Municipal Council.

Good evening Council Members, staff and citizens. Thank you for giving me a few minutes to address the City budget for the next fiscal year from my perspective.

I would like to begin by focusing on lessons learned and what that means to us in Murray City. Over the past year or so, it has been eye opening to witness some of the disasters, natural and man-made, taking place in our state, nation and around the world. While those brought on by Mother Nature can't be altered, we can learn lessons from the results. It has been impressive to see individuals from our City rise to the aid of our neighbors in the Gulf, Indonesia and next door. It is important to me to look ahead in providing for the safety and security of our City.

So what have we learned? Local officials tell us if money had been spent shoring up the levies, they may have held in the hurricane. We learn if we clean the river banks regularly flooding is often avoided. If inadequate water lines aren't replaced in a timely way a fire can cause ruin quickly. When trees grow too close to power lines, they need to be trimmed away to prevent unnecessary power outages. Right now we are repairing Vine Street. It has been a painful project, because we discovered that irrigation water has broken through pipes and left caverns under the road. If the water is not redirected the road could collapse. We are working now to repair it the right way. I am a firm believer in taking care of what we have today so we do not have to pay for it at a much higher cost in the future. I also believe the legacy we leave to the next generation should be one of putting the strong building blocks in place for them to continue to make great things happen.

Other lessons are being learned as we deal with the outcome of the last legislative session. In 1983 the rules about sales tax distribution were changed from 100% point of sale to 50% point of sale and 50% population. Our City generates 5% of the sales tax revenue for the entire state. Because this formula change would negatively impact several cities, a 'hold harmless' provision was put in place at that time. It allowed us to collect 3/4 of 1% if we met certain criteria. Murray has consistently qualified for this formula adjustment since the law was changed in 1983. Unfortunately, this year the Legislature eliminated this provision. During the legislative discussion, there were suggestions to adjust the formula from the current 50/50 to a 100% population distribution. Our City would have lost between \$5-6 million if that occurred. The compromise gives us a set dollar amount for the hold harmless until our revenues grow again out of the formula. This will take, in a good economy, about three or four years. The end result is a loss of about \$1.5 million from what we currently collect each year. Although I have been optimistic in planning for economic bumps to help us keep providing services, this legislative action presents a significant and difficult challenge.

The timing is challenging as we have two very pressing needs. First, we must address how fire protection is delivered to our residents. A study was completed to help us understand how we can best provide medical and fire response. The recommendations suggested either building a fourth station or repositioning two of our three stations. As I have analyzed the data, I believe it is most prudent to replace two stations in strategic locations. Station 83, located on Bullion Street, is too small for our fire truck to fit into the bays. It is old, outdated and in a residential neighborhood. Station 82, located on 5900 South, could serve a larger area if it were moved to the east. My budget includes funding for the purchase of property for both buildings. One station would be built this year. During the interim, I am proposing a satellite station on the east side of the City to be staffed with a paramedic unit. The only new employees I am recommending this year are two firefighter/paramedics to help staff this temporary facility.

The other serious funding need involves money for our local roads. In reviewing the condition rating of our streets, I am concerned that we are falling behind in taking care of the routine maintenance. 43% of our roads are in fair, poor and failure condition. Those in poor and failure make up 21% of our City system. We have worked together to put funding in place each year to keep chipping away at this problem. In the past, when the revenue picture has been bleak, this is where we have cut to balance the budget. I believe taking care of what we have costs much less than waiting until the roads must be totally rebuilt.

With the demands of fire needs and road repair, I believe it is time to ask our residents to assist in these critical areas. My budget includes a request for a property tax increase. This has not happened with regard to the general fund for at least 20 years. We have been able to keep ahead of our service demands because of our great business community. With the changes in the sales tax distribution formula, by the Legislature, we need to turn to our residents for help.

My budget is very lean. Our departments have examined their budgets and kept them status quo. I am proposing a 2.0% COLA for our employees. Our medical insurance costs have increased this year by almost 21%. My recommendation is to adjust the formula for these costs from an 85-15% split to a version of an 80-20% adjustment. The City portion will be 80% and the remainder will be evenly divided over the various coverage options our employees choose. I am also committed to providing more types of programs to encourage good health in an effort to reduce that high insurance premium increase in the future. Our employees are the backbone of the City and I am grateful for their willingness to understand and support us when we face these difficult fiscal decisions.

City funding is often viewed as a three-legged stool. One leg is sales tax revenue, one is property tax and the third are fees. From surveys done by Dan Jones for the Utah League of Cities and Towns we have learned that residents support user fees as they apply to specific services. In that light, I have reviewed areas where our fees may need adjustments.

Our Public Services Department has been working the last three years to develop a Storm Water Management Plan. Federal mandates have driven us to comply with how storm water is collected and mitigated. Our existing system is undersized in many areas and beyond the useful life in others. We have been working with our business community because runoff is based on an impervious surface, such as parking lots and large roofs. Storm water also must be managed in neighborhoods as we need working systems to keep water from flooding homes, streets and yards. Our studies tell us we must act to overhaul our storm water system and comply with federal guidelines. The question of how to pay for this program brings us back to fees. I am proposing in my budget a new storm water enterprise fund be put in place. It will include a flat fee for residential storm water management and a formula fee for businesses and other properties based on their hard surfaces. Using an enterprise fund allows us to be certain the money paid for this service covers the cost and nothing more. We have had input from many groups in the community as we have studied and considered the best way to manage our storm water.

Ongoing education and information will be available with regard to this new fund. Most cities in the valley have storm water fees.

As we make a commitment to our environment by properly maintaining our storm water, I am also issuing an executive order regarding alternative fuel vehicles. We have a natural gas fueling station for both public and private vehicles available at our Public Services Building. I am asking our departments to review the option for purchasing an alternative fuel vehicle when a new vehicle is being considered. Alternative fuel vehicles are being developed to meet many needs and could work well in some of our situations.

Our Murray Justice Court would like to adjust their hours to provide more accessibility to the public. A minimal amount of funding and adjusting of employee schedules will allow them to be more flexible and also run a drug court. Drug courts are being used in many systems to track offenders more regularly and give them alternatives for treatment other than jail time. Our court is making good progress in organization and I believe these programs will bring more improvement.

As we think again about lessons learned, I believe it is our time to move forward on some of these urgent needs. These decisions, though difficult to make, are key to keeping our community a safe, forward thinking and prepared place to live. I appreciate the good residents of our City who are willing to help us meet their needs in difficult times. You as a Council, have made a great commitment to spend time sharing details of our city budget by taking it to the residents. I believe, with teamwork, we can help our citizens understand the demands and challenges we all face. I have faith in their ability to listen, ask questions and help us use the lessons learned as we move forward to keep Murray City the Best City in America.

Thank you.

G. MAYOR

1. Report

None

2. Questions of the Mayor

None

H. ADJOURNMENT

Recorded by Carol Heales, City Recorder.